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SUBJECT: COUNTRY ELIGIBILITY FOR GENERALIZED PREFERENCES

(GSP) UNDER SECS. 502 (B) (4) AND (6) OF TITLE

V OF THE TRADE ACT OF 1974

REF: (A) STATE 282968; (B) STATE 282967

1. AS REPORTED REF B, BEFORE GSP CAN BE IMPLEMENTED UNDER
THE TRADE ACT OF 1974, THE INTERNATIONAL TRADE COMMISSION
(ITC) MUST INVESTIGATE THE DOMESTIC ECONOMIC EFFECT OF
PREFERENTIAL DUTY-FREE TARIFF TREATMENT ON IMPORTS OF
THOSE ARTICLES PROPOSED FOR SUCH TREATMENT FROM COUNTRIES
DESIGNATED IN AN EXECUTIVE ORDER AS BENEFICIARY DEVELOPING
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COUNTRIES. THIS MESSAGE DISCUSSES COUNTRY ELIGIBILITY

UNDER THE NATIONALIZATION AND ARBITRATION PROVISIONS OF
THE ACT.

2. SEC. 502 (B) (4) OF TITLE V OF THE ACT PROHIBITS THE
PRESIDENT FROM DESIGNATING AS ELIGIBLE FOR GSP ANY COUNTRY
WHICH HAS NATIONALIZED THE PROPERTY OF U.S. CITIZENS
(INCLUDING CORPORATIONS, PARTNERSHIPS OR ASSOCIATIONS
50 PERCENT OR MORE BENEFICIALLY OWNED BY U.S. CITIZENS),
OR TAKEN OTHER ACTIONS WITH SIMILAR EFFECT, UNLESS HE
DETERMINES THAT FAIR COMPENSATION IS BEING PAID, THAT
SUCH COUNTRY IS "OTHERWISE TAKING STEPS TO DISCHARGE ITS

OBLIGATIONS UNDER INTERNATIONAL LAW," OR THAT THE PARTIES
HAVE SUBMITTED THE DISPUTE TO ARBITRATION. SEC. 502(B)
(6) APPLIES A SIMILAR PROHIBITION TO ANY COUNTRY WHICH
FAILS TO ACT IN GOOD FAITH TO RECOGNIZE AS BINDING OR TO
ENFORCE AN ARBITRAL AWARD IN FAVOR OF U.S. CITIZENS
(AGAIN INCLUDING CORPORATIONS, PARTNERSHIPS OR ASSOCIATIONS
50 PERCENT OR MORE BENEFICIALLY OWNED BY U.S. CITIZENS).

FYI. UNLIKE THE HICKENLOOPER AMENDMENT (SEC 620 (E) OF
THE FOREIGN ASSISTANCE ACT), SEC 502 (B) (4) (D) REQUIRES
A PRESIDENTIAL DETERMINATION TO BE MADE AND FURNISHED
TO CONGRESS REGARDING THE APPLICATION OF THAT SUBSECTION
TO ALL UNRESOLVED DISPUTES. THIS NEW REQUIREMENT
REINFORCES THE NEED FOR THE USG TO MONITOR AND TO ASSIST
IN RESOLVING OUTSTANDING DISPUTES INVOLVING U.S. PROPERTY.
END FYI.

3. IT WOULD BE HIGHLY DESIRABLE FOR THE ITC TO UNDERTAKE
ITS PRODUCT REVIEW WITH RESPECT TO THE BROADEST POSSIBLE
LIST OF POTENTIAL BENEFICIARIES, AND FOR THE COMMISSION
TO BEGIN ITS WORK AS SOON AS POSSIBLE. WE WOULD PREFER
TO CONDUCT A DETAILED INVESTIGATION OF CASES WHICH MIGHT
AFFECT HOST COUNTRY ELIGIBILITY UNDER SECS. 502 (B) (4)
AND (6) WHILE THE ITC STUDY IS IN PROGRESS. FOLLOWING
DISCUSSIONS WITH CONGRESSIONAL STAFFS, HOWEVER, IT IS
NOT CLEAR THAT THE INTERIM WAIVER MENTIONED PARA. 4
REF. B WILL BE USED. SEVERAL ALTERNATIVE METHODS OF
ACCOMPLISHING OUR OBJECTIVE ARE ALSO UNDER CONSIDERATION,
BUT IT IS POSSIBLE THAT DETERMINATIONS OF COUNTRY
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ELIGIBILITY MAY HAVE TO BE MADE BEFORE THE ITC CAN
BEGIN ITS PRODUCT ANALYSIS.

4. ACCORDINGLY, THE EMBASSY IS REQUESTED TO INFORM THE
DEPARTMENT ASAP OF THE STATUS OF OUTSTANDING CASES,
IF ANY EXIST, WHICH MIGHT AFFECT MEXICO'S ELIGIBILITY
UNDER SECS. 502 (B) (4) AND (6). IF APPROPRIATE A
NEGATIVE REPORT SHOULD BE SUBMITTED.

5. THE STARTING POINT FOR EVALUATION SHOULD BE THE TEXT OF THE LEGISLATION ITSELF. UNTIL DEFINITIVE LEGAL ANALYSIS OF 502 (B) (4) IS COMPLETED, POSTS SHOULD ASSUME IT APPLIES TO ALL PROPERTY (BOTH COMMERCIAL AND NON-COMMERCIAL) OF U.S. CITIZENS, WITHOUT REGARD TO VALUE. AS A "RULE OF REASON," WE ARE LIMITING THE EVALUATION TO CASES ARISING IN THE POST-WAR ERA, I.E., SINCE JANUARY 1, 1946. SINCE SOME ACTIONS (SUCH AS COERCED PARTICIPATION, SEVERE CURTAILMENT OF MANAGEMENT PREROGATIVES, OR FORCED CANCELLATION OR RENEGOTIATION

OF CONTRACTS) MAY BE EXPROPRIATORY IN EFFECT WHILE STOPPING SHORT OF OUTRIGHT TAKEOVER, PLEASE INFORM DEPARTMENT OF SUCH CASES TO ENABLE US TO EXERCISE JUDGMENT IN DETERMINING WHETHER "NATIONALIZATION" HAS OCCURRED WITHIN THE MEANING OF 502 (B) (4) (A) - (C). JUDGMENTS MUST ALSO BE MADE TO DETERMINE, INTER ALIA, WHETHER THE CRITERIA OF 502 (B) (4) (D) ARE BEING MET, AND WHETHER "GOOD FAITH" IS PRESENT UNDER 502 (B) (6). KISSINGER

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